

East Central Rochdale Supplementary Planning Document

Draft Sustainability Appraisal Report

March 2008



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METROPOLITAN BOROUGH
COUNCIL

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Chapter 1: Introduction

- 1.1 This document is the Sustainability Appraisal report (SA report) of the East Central Rochdale SPD. The SA report is the key output of the SA process, documenting the work carried out during the appraisal of the SPD.
- 1.2 This chapter briefly summarises the process of developing the SPD and the requirements of SA. It explains how the SA was carried out and how it influenced the development of the SPD. It also explains the consultation process and how you can comment.

What is Sustainability Appraisal?

- 1.3 The Planning and Compulsory Purchase Act 2004 made Sustainability Appraisal (SA) a requirement for Development Plan Documents (DPD) and Supplementary Planning Documents (SPD). The SA helps planning authorities to fulfil the objective of contributing to the achievement of sustainable development in the preparation of their plans.
- 1.4 The purpose of SA is to promote sustainable development through better integration of sustainability considerations in the preparation and adoption of plans. SA identifies and reports on the likely significant effects of the plan and the extent to which the implementation of the plan will achieve the social, environmental and economic objectives by which sustainable development can be defined.
- 1.5 SA must also meet the requirements of the European Strategic Environmental Assessment Directive 2001/42/EC (SEA Directive). The Council will ensure the requirements of the SEA Directive are met within this SA. The requirements of the SEA Directive and at what stages they are met are set out in Table 1.

Table 1: Compliance with SEA Directive requirements

The SEA Directive Requirements	Where covered in this report
Preparation of Environmental Report (Art. 5 and Annex I)	
a) An outline of the contents, main objectives of the plan or programme, and relationships with other relevant plans and programmes	Para 2.2, para 3.6
b) The relevant aspects of the current state of the environment and the likely evolution thereof without implementation of the plan or programme	Para 1.14-1.15, Appendix 2
c) The environmental characteristics of the areas likely to be significantly affected.	Table 3, Appendix 2
d) Any existing environmental problems which are relevant to the plan including, in particular those relating to any areas of particular environmental importance.	Table 3, Appendix 2
e) The environmental protection objectives established at international community or national level, which are relevant to	Para 2.1 – 2.3

The SEA Directive Requirements	Where covered in this report
the plan or programme and the way those objectives and any environmental considerations have been taken into account during its preparation.	
f) The likely significant effects on the environment, including issues such as biodiversity, population, human health, fauna, flora, soil, water, air, climatic factors, material assets, cultural heritage including architectural and archaeological heritage, landscape and the interrelationship between the above factors.	Table 5, Table 7, Appendix 1
g) The measures envisaged to prevent, reduce and as fully as possible offset any significant adverse effects on the environment of implementing the plan or programme.	Table 8
h) An outline of the reasons for selecting the alternatives dealt with, and description of how the assessment was undertaken including any difficulties.	Para 3.3 – 3.12
i) A description of measures envisaged concerning monitoring in accordance with Article 10.	Para 4.2, Appendix 2
The report shall include the information that may be reasonably required taking into account current knowledge and methods of assessment, the contents and level of detail in the plan or programme, its stage in the decision-making process and the extent to which certain matters are more appropriately assessed at different levels in that process to avoid duplication of the assessment	Para 1.7 Table 3
Consultation	
Authorities with environmental responsibility, when deciding on the scope and the level of details of the information to be included in the environmental report	Para 1.10
Authorities with environmental responsibility and the public shall be given an early and effective opportunity within appropriate time frames to express their opinion on the draft plan and the accompanying environmental report before adoption of the plan or programme	Para 1.18 – 1.19
Taking the environmental report and the results of the consultations into account in decision making	
<p>Provision of information on the decision</p> <p>When the plan or programme is adopted, the public and any countries under Article 7 shall be informed and the following made available to those so informed:</p> <ul style="list-style-type: none"> • The plan or programme as adopted • A statement summarising how environmental considerations have been integrated into the plan or programme and how the environmental report, the opinions of the public and statutory consultees, have been taken into account in accordance with Article 8 and the reasons for choosing the plans adopted, in the light of the other reasonable alternatives dealt with and: • The measures decided concerning monitoring. 	Not applicable at this stage
Monitoring of the significant environmental effects of the plan's or programme's implementation	Para 4.2, Appendix 2
Quality assurance: environmental reports should be of a sufficient standard to meet the requirements of the SEA Directive	Part of Planning Inspectorates 'tests of soundness'

Rochdale Borough Local Development Framework

- 1.6 The Local Development Framework (LDF) will gradually replace the Rochdale Borough Unitary Development Plan (UDP), the existing statutory land-use plan for the Borough. The LDF is a portfolio of documents which primarily consists of Development Plan Documents (DPD) and Supplementary Planning Documents (SPD). The existing UDP policies will be saved until they are replaced within the LDF. Each DPD and SPD produced will be subject to SA. A full list of documents which will make up the LDF can be found within the Local Development Scheme, the project plan for the LDF, at www.rochdale.gov.uk.

East Central Rochdale Supplementary Planning Document

The East Central Rochdale SPD aims to provide a framework which will bring about high quality regeneration proposals that will create a sustainable mixed and balanced housing market area which provides a quality environment for existing and future residents. It outlines general development principles in a topic-based section, and then provides development guides for specific areas. It will provide development control and spatial policy guidance for developers and decision makers. It will inform future work on masterplanning / detailed planning briefs for specific areas and may identify issues for consideration in the long term. It will be just one of several documents which should be referred to by those involved in submitting proposals or planning applications in the area.

The SA process

- 1.8 The SA process and its links to the SPD process are indicated in table 2. The SPD and SA are currently at stage 3 and D1 respectively. This SA report primarily covers the work required to complete stage B of the SA process, however the Scoping report, which covers stage A of the SA process, can be found at www.rochdale.gov.uk.

Table 2: Links between SA and SPD development (Based on ODPM 05)

SPD Stage	SA Stage
1. Evidence Gathering This stage involves collecting background information so that decisions are founded on a thorough understanding of the issues.	Stage A: Setting the context and objectives, establishing the baseline and deciding on the scope <ul style="list-style-type: none"> • A1: Identifying other relevant policies, plans and programmes, and sustainable development objectives • A2: Collecting baseline information • A3: Identifying sustainability issues and problems • A4: Developing the SA Framework • A5: Consulting on the scope of the SA
2. Preparation of draft	Stage B: Developing and refining options and assessing

<p>SPD At this stage the Council will consider options for the SPD and work towards producing a draft SPD for public consultation.</p>	<p>effects</p> <ul style="list-style-type: none"> • B1: Testing the LDF objectives against the SA Framework • B2: Developing the SPD options • B3: Predicting the effects of the draft SPD • B4: Evaluating the effects of the draft SPD • B5: Considering ways of mitigating adverse effects and maximising beneficial effects. • B6: Proposing measures to monitor the significant effects of the SPD <p>Stage C: Preparing the SA Report</p> <ul style="list-style-type: none"> • C1: Preparing SA Report
<p>3. Consultation At this stage the Council will publish a draft SPD for public consultation and then assess the representations and make any necessary changes.</p>	<p>Stage D: Consulting on draft SPD and SA Report</p> <ul style="list-style-type: none"> • D1: Public participation on the SA Report and draft SPD • D2: Assessing significant changes
<p>4. Adoption</p>	<ul style="list-style-type: none"> • D3: Making decisions and providing information
<p>5. Implementation, Monitoring and Review Once the document is adopted it will be monitored to review its effectiveness and reviewed as necessary.</p>	<p>Stage E: Monitoring the significant effects of implementing the SPD</p> <ul style="list-style-type: none"> • E1: Finalising aims and methods for monitoring • E2: Responding to adverse effects

How the SA was done

1.9 The SA has been primarily carried out within the Strategic Planning Team of Rochdale MBC Planning and Regulation Services.

1.10 A Scoping report was produced in June 2007 following the process highlighted in table 2. This went out for formal consultation during June / July 2007. The following statutory bodies and organisations were consulted either by letter or email on the Scoping report:

- Natural England
- English Heritage
- The Environment Agency
- Government Office for the North West
- The North West Regional Assembly
- United Utilities
- English Partnerships
- Greater Manchester Ecology Unit
- Greater Manchester Passenger Transport Executive
- Greater Manchester Geology Unit
- Greater Manchester Archaeology Unit
- Greater Manchester Chamber of Commerce

- Rochdale Civic Society
- Rochdale Local Strategic Partnership
- Rochdale Disability Panel
- Rochdale Development Agency
- Rochdale Township Office
- Pennines Township Office

1.11 The Final Scoping Report, taking on board comments from the consultation, can be found at www.rochdale.gov.uk. A copy of the schedule of comments received on the Scoping Report and the Councils response to these comments can be found in appendix 3.

1.12 Throughout the whole of the SA process there has been a focus upon the key objectives of SA and SEA, namely to:

- 'provide for a high level of protection of the environment and to contribute to the integration of environmental considerations into the preparation of the draft SPD with a view to promoting sustainable development (SEA Directive, Article 1).
- 'contribute to the achievement of sustainable development' (Planning and Compulsory Purchase Act, regulation 39.2)

1.13 This has been achieved through:

- a focus on the key issues within the SPD, rather than attempting to cover every issue in great detail;
- a focus on negative impacts, with suggestion for alternative approaches or mitigation measures where possible;
- a 'real time' appraisal. The SA was carried out whilst the draft SPD was being developed enabling it to inform the development of the SPD and;
- an attempt to be concise in the SA document, to facilitate discussion and consultation on the SPD.

Compliance with the Habitats Directive

1.14 The Council are required under Articles 6(3) and (4) of the Habitats Directive to assess the potential effects of their policies on European Sites which lie within and outside the borough. The purpose of the Habitats Regulations Assessment (HRA) is to ensure the protection of the integrity of European sites is a part of the planning process.

1.15 There are two European sites within the borough:

- Rochdale Canal Special Area of Conservation
- South Pennine Moors SAC and Special Protection Area (SPA)

- 1.16 To meet this requirement Rochdale MBC requested Greater Manchester Ecology Unit to carry out HRA on the SPD. In accordance with government guidance this process involves 3 stages:
- Task 1 – Identify likely significant effects
 - Task 2 – Appropriate assessment and ascertaining the effect on site integrity: and
 - Task 3 – Mitigating measures and alternative solutions.
- 1.17 Task 1, also referred to as ‘screening’, determines whether the other tasks are required. Greater Manchester Ecology Unit have provided a Screening Opinion which has indicated that the implementation of the SPD will not cause significant harm to the special interests of any European protected sites. A formal screening opinion is included as part of this SA in appendix 5.

Commenting on the SA report, Habitats Regulations Assessment and SPD

- 1.18 Comments on the draft SA report, Habitats Regulations Assessment and the SPD, can be made during the six-week consultation period. Official comments forms are available at www.rochdale.gov.uk and also at the locations listed in appendix 6.
- 1.19 All comments must be submitted by 5 pm on the 14th April 2008 to:

By post: Strategic Planning Team
Floor 2
Telegraph House
Baillie Street
Rochdale, OL16 1JH

By fax: 01706 864144

By email: Strategic.planning@rochdale.gov.uk

Chapter 2 Context

Introduction

- 2.1 This section discusses the policy, environmental, social and economic context within which the East Central Rochdale SPD has been developed. The policy context sets out other policies which the SPD should be compatible with. The environmental, social and economic context highlights current issues which the SPD should try and address.

Review of other Policies, Plans, Programmes, Strategies and Initiatives (PPPSIs)

- 2.2 The East Central Rochdale SPD is set within the context of other policies, plans, programmes, strategies and initiatives (PPPSIs). These PPPSIs will influence the content of the SPD and in some cases vice-versa. It is therefore important that the relationships between the PPPSIs and the SPD are identified so that potential inconsistencies and constraints can be addressed.
- 2.3 A wide range of PPPSIs were reviewed as part of the Scoping Report. The purpose of this review was to:
- Identify social, environmental or economic objectives that should be reflected in the SPD;
 - identify any factors that might influence the preparation of the SPD;
 - consider whether the policies in other PPPSIs may lead to cumulative effects when combined with the SPD; and
 - highlight any incompatibilities between the PPPSIs and the SPD.

The full list of PPPSIs reviewed for the SPD can be found within the Scoping Report, this is available at www.rochdale.gov.uk.

Collecting Baseline Information

- 2.4 The collection of baseline social, economic and environmental data helps to identify the current state of Rochdale Borough and provides the basis for predicting and monitoring the effects of the SPD. It also assists in the identification of key sustainability issues and potential opportunities for an area. The baseline data supports the process of setting meaningful objectives, targets and indicators for use in the SA process.
- 2.5 The collection of baseline data is an ongoing process and therefore data will be updated and refined for each subsequent SA. The Scoping Report included information on the characteristics of Rochdale Borough and sets out a picture of the current state of the district and

Rochdale town centre. This is an ongoing piece of work which will be updated as and when new information becomes available. A statistical summary of the baseline information available for the borough is indicated within the SA framework (appendix 2). This statistical information together with any relevant qualitative information will be used to help predict and monitor possible effects of the SPD as well as other plans, policies, programmes and initiatives.

- 2.6 Current baseline data, together with sustainability objectives and indicators are shown in appendix 2.

Difficulties encountered compiling information or carrying out the assessment

- 2.7 There are always some difficulties in collecting baseline data and undertaking assessments. The main reasons for this are that the data available may not be up-to-date or certain characteristics of the baseline have not been previously monitored. There are currently gaps in the baseline data available for this SPD, which will need to be collected in the future to enable the effects of the SPD to be monitored effectively. The Council are currently working towards formulating a Sustainability Appraisal Toolkit for the whole of the Borough which will provide a full range of monitoring information to enable baseline data to be collected and monitored.

Key sustainability issues

- 2.8 The key sustainability issues facing East Central Rochdale have been identified through the assessment of the PPPSIs and the baseline data collected. As baseline data is refined and gathered it is possible new issues may emerge, therefore the key issues for Rochdale Borough will need to be reviewed on a regular basis.

Table 3: Summary of key sustainability issues for East Central Rochdale SPD

Key Sustainability Issues	Baseline Data Source	Action	Key PPPSIs Supporting Action
Economic Issues			
Within the area, 49% of the adult population are economically inactive, compared to 33% nationally	Scoping report	Promote new business ventures	PPS1, PPG4
The employment structure is biased towards lower skilled, lower value sectors.	Strategic Regeneration Framework	Promote new business ventures	PPS1, PPG4

Manufacturing is forecast to decline with the loss of manufacturing jobs			
Environmental Issues			
The area contains a number of vacant and semi-derelict buildings which impact upon the environmental quality of the area. There is likely to be ground contamination in some places. Generally the area has a low environmental quality, with post war clearance leading to a loss of urban form and structure	Scoping report / Strategic Regeneration Framework	Undertake investigations and remediation strategies for contaminated land. All new development should adhere to the principles of high quality design	PPS1, PPS23, Rochdale and Oldham Urban Design Guides SPD
Much of the land along the river corridor is vulnerable to flooding. Some areas fall into the high risk category	Environment Agency	Green spaces along the river can provide for compensatory flood storage, if properly designed, at the same time as providing high-quality recreational and amenity resources	Draft PPS1 supplement, draft RSS, PPG25
There is a real problem in ECR in respect of litter and littering	Strategic Regeneration Framework	Improve litter collection and education	
Green areas can be difficult to access, poorly maintained and can feel menacing		Improve design and accessibility of green spaces	PPS1, Rochdale and Oldham Public Realm Design Guide SPD
Social Issues			
The current housing supply does not meet the aspirations of all residents and there is evidence of choices being constrained for the growing South	Scoping report / Strategic Regeneration Framework	Ensure suitable housing provision that meets demand	PPS1, PPS3

Asian population. There are intense problems of overcrowding			
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Developing the SA framework (SA objectives)

2.9 SA is essentially a test of the environmental, social and economic soundness of a plan. When deciding upon the SA objectives against which the SPD was to be assessed regard was paid to national and regional guidance on SA, such as the Integrated Appraisal Toolkit for the North West. The SA framework incorporates a range of objectives and questions adapted from these sources to fit the key sustainability issues and aspirations of Rochdale Borough as set out within documents such as Pride of Place, the Boroughs Community Strategy. The SA framework indicated below has been amended from that included within the Scoping Report for the SPD. This has been done to take account of consultation responses, to rationalise the assessment process and to be more compatible with the emerging Rochdale MBC SA Toolkit, which is currently being developed in consultation with statutory consultees.

Table 4: East Central Rochdale SA objectives/ supplementary questions.

SA Objective	Supplementary Questions
Objective A: To protect and enhance townscapes and places of historic, cultural and archaeological value	A1: Will the initiative protect and sustainably manage designated heritage sites?
	A2: Will the initiative be based on high quality design that respects local character and enhances local distinctiveness?
	A3: Will the initiative help to reduce the number of vacant buildings through re-use as well as redevelopment?
Objective B: To protect, enhance and manage biodiversity and local landscape character	B1: Will the initiative help to protect any designated wildlife species or landscape areas?
	B2: Will the initiative protect and enhance endangered species and habitats and provide opportunities for new habitat creation?
	B3: Will it improve the amount and quality of, and access to, local green space?
Objective C: Contribute to the provision of cleaner, safer, greener communities	C1: Will the initiative protect or improve inland waters?
	C2: Will the initiative protect or enhance soils and/or land whilst promoting the re-use or regeneration of previously developed land?
	C3: Will the initiative protect or improve local air quality?
	C4: Will the initiative reduce exposure to high noise levels?
Objective D: To ensure prudent use of natural resources and reduce waste	D1: Will the initiative encourage sustainable consumption, including water consumption?
	D2: Will the initiative encourage re-using, recycling and/ or recovery?
	D3: Will the initiative reduce waste generation?
Objective E: To reduce the vulnerability to climate change and reduce the potential impacts of flooding	E1: Will the initiative help to mitigate greenhouse gases, particularly by maximising use of renewable energy or through energy efficiency?
	E2: Will the initiative help to adapt climate change, including the increased use of sustainable drainage and by promoting catchment wide approach to minimising flood risk?

SA Objective	Supplementary Questions
	E3: Will the initiative address the social and economic as well as environmental impacts, of energy use?
Objective F: To increase and improve access to public open spaces and improve the liveability of communities	F1: Will the initiative enhance the lives of ALL members of communities within its scope?
	F2: Will the initiative encourage up-take of exercise opportunities?
	F3: Will the initiative improve access to public open spaces?
Objective G: To reduce the fear and occurrence of crime and disorder	G1: Will the initiative reduce the amount of litter, fly tipping or graffiti in local communities?
	G2: Will the initiative reduce crime and the fear of crime whilst offering opportunities for the rehabilitation of offenders?
Objective H: To reduce the effect of traffic in the community	H1: Will the initiative reduce traffic congestion and improve safety for all road users?
	H2: Will the initiative encourage walking, cycling and/ or travelling by public transport?
	H3: Will the initiative promote sustainable travel alternatives such as communication infrastructure which supports ideas of home working?
	H4: Will the initiative reduce unnecessary freight movements?
Objective I: To improve access to/ of local services and facilities within and beyond the immediate neighbourhood	I1: Will the initiative improve and ensure local accessibility of jobs, community goods and services as well as amenities?
	I2: Will the initiative reduce the need to travel?
Objective J: To create an economy capable of sustainable growth through investment, innovation and entrepreneurship	J1: Will the initiative encourage innovation as well as research and development together with knowledge transfer?
	J2: Will the initiative encourage the formation, survival and growth of sustainable enterprise schemes?
	J3: Will the initiative support growth in key cities/ towns and/or areas remote from growth?
Objective K: To improve access to good quality, affordable and resource efficient housing	K1: Will the initiative contribute to high quality, well-designed living environments?
	K2: Will the initiative deliver affordable housing with planned access to local services, amenities and employment?

Chapter 3: East Central Rochdale Supplementary Planning Document

Introduction

- 3.1 The East Central Rochdale SPD aims to provide a framework which will bring about high quality regeneration proposals creating a sustainable mixed and balanced housing market area and providing a quality environment for existing and future residents. It outlines general development principles in a topic-based section, and then provides development guides for specific areas. It will provide development control and spatial policy guidance for developers and decision makers. It will inform future work on masterplanning / detailed planning briefs for specific areas and may identify issues for consideration in the long term. It will be just one of several documents which should be referred to by those involved in submitting proposals or planning applications in the area.
- 3.2 This section describes how the SPD has developed and tests the SPD against the SA Framework.

Appraisal of the SPD

Government guidance on sustainability appraisal requires that options are developed and considered to ensure that the identified objectives for the document can be met. It is considered that, given the geographically specific nature of the SPD, and the fairly rigid parameters in terms of producing an area-specific planning document such as this, the only genuine options available are either to produce the document or not produce it and rely on existing policy.

- 3.6 The SPD appraisal process has been undertaken in two stages. The first stage of the appraisal process was to test the compatibility of the SPD objectives against the SA objectives. The results of this testing are set out within Table 5. The second phase of the appraisal process was to test the options, these being to produce the SPD or not produce it and rely on existing policy.

These options were appraised against the SA objectives and supplementary questions. A summary of the results of this testing are set out within Table 7.

Appraisal of the SPD objectives

- 3.6 The original SPD objectives were set out within the SA Scoping Report. These have now been amended and expanded to take account of early SA work on these objectives and to provide greater guidance upon the aims of the SPD. The principle objectives contained within the East Central Rochdale SPD;

- *Promotion of high quality design and sustainability both in terms of new development and public realm;*
- *The delivery of high quality and sustainable housing which meets the needs of existing and emerging households whilst also having broad appeal to people who may wish to move into the area;*
- *Encouraging more efficient use of employment land and ensuring that new development meets the need of modern employment uses;*
- *Making the most of key gateways, corridors and landmarks within the area;*
- *Improving existing areas of open space and ensuring that new areas are well located, attractive and accessible for a range of recreational needs;*
- *Making the area safer and more attractive to pedestrians and cyclists; and*
- *Ensuring appropriate levels of services and infrastructure to support the new development and serve the area as a whole.*

3.7 The assessments of the objectives are set out in Table 5.

3.8 The appraisal indicates that the SPD objectives generally compatible with the environmental objectives, however there are areas of weakness, especially in respect to the SPD objectives relating to employment land and gateways (see Table 6). As a result of this, the objectives have been revised in the consultation draft.

Table 5: East Central Rochdale draft objectives testing

SA Objectives	SPD Objectives															
	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
A	++	+/-	+/-	+	+/-	+/-	+/-									
B	+	+/-	+/-	+/-	+	?	?									
C	++	+	+/-	+	++	+	+									
D	++	++	+/-	+/-	+/-	?	+/-									
E	++	++	+/-	?	+/-	+	+/-									
F	++	+	?	+/-	++	++	?									
G	++	+	?	?	+	+	+/-									
H	+	+	+	+/-	?	++	++									
I	+	+/-	?	?	+	++	++									
J	+	+	++	+/-	+	+	+									
K	+/-	++	?	?	?	?	+									

Key:

++	Likely to have a positive impact
+	Likely to have a minor positive impact
+/-	Positive or Negative dependent upon implementation
-	Likely to have a minor negative impact
--	Likely to have a negative impact
?	No relationship/ Neutral/ Uncertain

Table 6: Summary of compatibility SPD objectives/ SA objectives

Social	Environmental	Economic
On the whole the SPD objectives perform well against the social objectives, although they are slightly weaker in respect of reducing the fear and occurrence of crime and disorder.	Whilst one or two of the SPD objectives perform well in respect of environmental objectives, most do not perform particularly well in this respect. The objectives have thus been revised to improve matters in this respect.	The SPD objectives perform well in respect of economic objectives.

Appraisal of the options

- 3.9 The appraisals of the options have been undertaken by taking a professional judgement of the likely impacts of the options, which are not having this SPD and relying on existing policy, and producing an SPD, against each SA Objective and a series of questions (Table 7). These professional judgements have been made by taking account of available baseline information, trends within the data and the most recent advice upon these issues. It is considered that this approach has provided a robust assessment methodology which provides a degree of certainty regarding the likely sustainability effects of the options. This approach will be further enhanced by taking account of consultation responses received during consultation upon this SA Report and the SPD.
- 3.10 The appraisals have also been undertaken using an iterative process so that the SA has informed the development of the SPD. This has ensured that the draft SPD has already met many of the sustainability objectives within the Councils framework. However as is common with most plans the SPD has not fully met all of the SA objectives, this is partially due to the remit of the SPD, and the conflicts this may have with some of the SA Objectives. To minimise these negative effects and where possible to maximise beneficial effects the SA has suggested a number of mitigation measures which may be undertaken.
- 3.11 Table 7 sets out a summary of the options appraisal for the SPD, the most recent iteration of the SPD, and the other options. The assessment of the SPD has been undertaken taking account of the whole content of the document. The full assessments for each of these options can be found in appendix 1.
- 3.12 Table 7 and appendix 1 indicate that the difference between producing an SPD and relying on existing policy is marginal in sustainability terms, however there would be a slight improvement; however, the draft SPD needs to give more weight to a number of issues as outlined in Table 8.

Table 7: SPD options appraisal summary

SPD Option	SA Framework											
	Impact (Yrs)	A	B	C	D	E	F	G	H	I	J	K
No SPD	S (0-5)	+	+/-	+	+	+	+	+	+/-	+	?	+
	M (6-10)	+	+/-	+	+	+	+	+	+/-	+	?	+
	L (11+)	+	+/-	+	+	+	+	+	+/-	+	?	+
SPD	S (0-5)	+	+	+	?	?	++	+	?	+	?	+
	M (6-10)	++	+	+	?	?	++	+	?	+	?	+
	L (11+)	++	+	+	?	?	++	+	?	+	?	+

Key

++	Positive Impact	--	Negative Impact
+	Minor Positive Impact	-	Minor Negative Impact
+/-	Positive/ Negative dependent upon implementation	?	No Relationship/ Neutral/ Uncertain

Table 8: Summary of mitigation measures/ suggested changes to the SPD

Issue	Suggested Mitigation/ Changes
Designated heritage sites	Seek consultation advice on this issue
Designated wildlife species / landscape areas	Make reference to the value of the public realm
Air quality	Cross-reference this issue to the encouragement of sustainable modes of transport
Mitigation of greenhouse gases	Cross-reference relevant section of the Design Guides SPD
Addressing social and economic impacts of energy use	Include reference to these impacts
Traffic congestion and road safety	Strengthen guidance in respect of achieving lower parking requirements in locations accessible by public transport and investigate possibility of seeking further consensus at consultation stage
Travel alternatives such as home-working	Signpost relevant section in the Design Guides SPD
Promotion of sustainable enterprise schemes	Further investigation
Affordable housing with planned access to local services, amenities and employment	Access issue to be drawn out more. Reference to access to amenities and employment added.

Chapter 4: Next steps and monitoring framework

Next steps

- 4.1 Following consultation upon this document and the SPD the consultation responses and the findings of this report will be incorporated, where appropriate, into the SPD prior to adoption by the Council. If there are significant changes to the SPD that have not already been the subject of this SA it will be necessary to assess these changes against the SA framework to ensure that the significant social, environmental and economic effects are appraised.

Monitoring framework

- 4.2 Monitoring is considered to be an important element of the new planning system and SA. Such monitoring will allow any unforeseen impacts of implementing the chosen option to be identified and quantified at the earliest opportunity. This will allow any remedial action that is necessary and considered appropriate to be identified and undertaken. The collection of such information will also be a useful source of future baseline data for future documents and projects.
- 4.3 The relevant indicators relating to this SA Report are shown in appendix 2.

Appendix 1: Appraisals

Option 1: – Rely on existing policies

Key

++	Positive Impact	--	Negative Impact
+	Minor Positive Impact	-	Minor Negative Impact
+/-	Positive/ Negative dependent upon implementation	?	No Relationship/ Neutral/ Uncertain

Option 1 – Rely on existing policies									
SA Objective	Sub Questions	Current Picture	Impact (Yrs)			Scale		Supporting Evidence/ Secondary or Cumulative Effect	Suggested Changes/ Mitigation
			S 0-5	M 6-10	L 11+	Local	Trans-boundary		
Objective A: To protect and enhance townscapes and places of historic, cultural and archaeological value	A1: Will the initiative protect and sustainably manage designated heritage sites?		+	+	+	✓			
	A2: Will the initiative be based on high quality design that respects local character and enhances local distinctiveness?		+	+	+	✓			
	A3: Will the initiative help to reduce the number of vacant buildings through re-use as well as redevelopment?		+/-	+/-	+/-	✓			

Option 1 - Rely on existing policies									
SA Objective	Sub Questions	Current Picture	Impact (Yrs)			Scale		Supporting Evidence/ Secondary or Cumulative Effect	Suggested Changes/ Mitigation
			S 0-5	M 6-10	L 11+	Local	Trans-boundary		
Objective B: To protect, enhance and manage biodiversity and local landscape character	B1: Will the initiative help to protect any designated wildlife species or landscape areas?	Rochdale borough has two European sites, the South Pennine Moors and Rochdale Canal. Neither of this is in the East Central Rochdale area	+/-	+/-	+/-		✓	Prior to the adoption of the Biodiversity and Development Supplementary Planning Document, the policies on this issue are not as strong as they will be when the SPD is adopted	
	B2: Will the initiative protect and enhance endangered species and habitats and provide opportunities for new habitat creation?		+/-	+/-	+/-	✓			
	B3: Will it improve the amount and quality of, and access to, local green space?		+/-	+/-	+/-	✓			

Option 1 – Rely on existing policies									
SA Objective	Sub Questions	Current Picture	Impact (Yrs)			Scale		Supporting Evidence/ Secondary or Cumulative Effect	Suggested Changes/ Mitigation
			S 0-5	M 6-10	L 11+	Local	Trans-boundary		
Objective C: Contribute to the provision of cleaner, safer, greener communities	C1: Will the initiative protect or improve inland waters?	There was a decrease in river quality in the borough between 2004 to 2005 with 55.9% being Good in 2004 compared to 38.9% in 2005. However the remainder are all Fair. The borough has declared Air Quality Management Area in parts of the Borough.	+/-	+/-	+/-		✓		
	C2: Will the initiative protect or enhance soils and/or land whilst promoting the re-use or regeneration of previously developed land?		+	+	+	✓			
	C3: Will the initiative protect or improve local air quality?		+	+	+	✓			
	C4: Will the initiative reduce exposure to high noise levels?		+	+	+	✓			

Option 1 – Rely on existing policies									
SA Objective	Sub Questions	Current Picture	Impact (Yrs)			Scale		Supporting Evidence/ Secondary or Cumulative Effect	Suggested Changes/ Mitigation
			S 0-5	M 6-10	L 11+	Local	Trans- boundary		
Objective D: To ensure prudent use of natural resources and reduce waste	D1: Will the initiative encourage sustainable consumption, including water consumption?	Conditions on planning approvals are increasingly requiring higher levels of sustainability in consumption.	+	+	+	✓			
	D2: Will the initiative encourage re-using, recycling and/ or recovery?		+	+	+	✓			
	D3: Will the initiative reduce waste generation?		?	?	?				

Option 1 – Rely on existing policies									
SA Objective	Sub Questions	Current Picture	Impact (Yrs)			Scale		Supporting Evidence/ Secondary or Cumulative Effect	Suggested Changes/ Mitigation
			S 0-5	M 6-10	L 11+	Local	Trans-boundary		
Objective E: To reduce the vulnerability to climate change and reduce the potential impacts of flooding	E1: Will the initiative help to mitigate greenhouse gases, particularly by maximising use of renewable energy or through energy efficiency?	Renewable energy installations are now beginning to be installed across the borough. New developments are required to take measures to ensure minimal risk of flooding.	+	+	+		✓		
	E2: Will the initiative help to adapt to climate change, including the increased use of sustainable drainage and by promoting catchment wide approach to minimising flood risk?		+/-	+/-	+/-		✓		
	E3: Will the initiative address the social and economic as well as environmental impacts, of energy use?		+	+	+	✓			

Option 1 – Rely on existing policies

SA Objective	Sub Questions	Current Picture	Impact (Yrs)			Scale		Supporting Evidence/ Secondary or Cumulative Effect	Suggested Changes/ Mitigation
			S 0-5	M 6-10	L 11+	Local	Trans-boundary		
Objective F: To increase and improve access to public open spaces and improve the liveability of communities	F1: Will the initiative enhance the lives of ALL members of communities within its scope?		+	+	+	✓			
	F2: Will the initiative encourage up-take of exercise opportunities?		+	+	+	✓			
	F3: Will the initiative improve access to public open spaces including green spaces?		+	+	+	✓			

Option 1 – Rely on existing policies									
SA Objective	Sub Questions	Current Picture	Impact (Yrs)			Scale		Supporting Evidence/ Secondary or Cumulative Effect	Suggested Changes/ Mitigation
			S 0-5	M 6-10	L 11+	Local	Trans-boundary		
Objective G: To reduce the fear and occurrence of crime and disorder	G1: Will the initiative reduce the amount of litter, fly tipping or graffiti in local communities?	Rochdale has higher rates of crime than the regional average.	+	+	+	✓			
	G2: Will the initiative reduce crime and the fear of crime whilst offering opportunities for the rehabilitation of offenders?		+	+	+	✓			

Option 1 – Rely on existing policies									
SA Objective	Sub Questions	Current Picture	Impact (Yrs)			Scale		Supporting Evidence/ Secondary or Cumulative Effect	Suggested Changes/ Mitigation
			S 0-5	M 6-10	L 11+	Local	Trans-boundary		
Objective H: To reduce the effect of traffic in the community	H1: Will the initiative reduce traffic congestion and improve safety for all road users?		+	+	+	✓			
	H2: Will the initiative encourage walking, cycling and/ or travelling by public transport?		+	+	+	✓			
	H3: Will the initiative promote sustainable travel alternatives such as communication infrastructure which supports ideas of home working?		-	-	-		✓	The UDP does not refer to this issue, and thus could have a negative impact upon its development	
	H4: Will the initiative reduce unnecessary freight movements?		-	-	-		✓	The UDP does not seek control in this respect, and as a result may exacerbate this issue	

Option 1 - Rely on existing policies									
SA Objective	Sub Questions	Current Picture	Impact (Yrs)			Scale		Supporting Evidence/ Secondary or Cumulative Effect	Suggested Changes/ Mitigation
			S 0-5	M 6-10	L 11+	Local	Trans-boundary		
Objective I: To improve access to/ of local services and facilities within and beyond the immediate neighbourhood	I1: Will the initiative improve and ensure local accessibility of jobs, community goods and services as well as amenities?		+	+	+	✓			
	I2: Will the initiative reduce the need to travel?		+/-	+/-	+/-	✓			

Option 1 – Rely on existing policies									
SA Objective	Sub Questions	Current Picture	Impact (Yrs)			Scale		Supporting Evidence/ Secondary or Cumulative Effect	Suggested Changes/ Mitigation
			S 0-5	M 6-10	L 11+	Local	Trans-boundary		
Objective J: To create an economy capable of sustainable growth through investment, innovation and entrepreneurship	J1: Will the initiative encourage innovation as well as research and development together with knowledge transfer?		?	?	?				
	J2: Will the initiative encourage the formation, survival and growth of sustainable enterprise schemes?		?	?	?				
	J3: Will the initiative support growth in key cities/ towns and/or areas remote from growth?		+	+	+	✓			

Option 1 – Rely on existing policies									
SA Objective	Sub Questions	Current Picture	Impact (Yrs)			Scale		Supporting Evidence/ Secondary or Cumulative Effect	Suggested Changes/ Mitigation
			S 0-5	M 6-10	L 11+	Local	Trans-boundary		
Objective K: To improve access to good quality, affordable and resource efficient housing	K1: Will the initiative contribute to high quality, well-designed living environments?		+	+	+	✓			
	K2: Will the initiative deliver affordable housing with planned access to local services, amenities and employment?		+	+	+	✓			

Option 2 – Produce Supplementary Planning Guidance									
SA Objective	Sub Questions	Current Picture	Impact (Yrs)			Scale		Supporting Evidence/ Secondary or Cumulative Effect	Suggested Changes/ Mitigation
			S 0-5	M 6-10	L 11+	Local	Trans-boundary		
Objective A: To protect and enhance townscapes and places of historic, cultural and archaeological value	A1: Will the initiative protect and sustainably manage designated heritage sites?		+	+	+	✓		The document makes good reference to heritage in a general sense	May be opportunity for more detail depending on consultation responses
	A2: Will the initiative be based on high quality design that respects local character and enhances local distinctiveness?		++	++	++	✓		There is significant guidance on this issue, including in relation to character areas	
	A3: Will the initiative help to reduce the number of vacant buildings through re-use as well as redevelopment?		+	++	++	✓		The document supports this issue, although the impact will be medium and long term rather than immediate	

Option 2 - Produce Supplementary Planning Guidance

SA Objective	Sub Questions	Current Picture	Impact (Yrs)			Scale		Supporting Evidence/ Secondary or Cumulative Effect	Suggested Changes/ Mitigation
			S 0-5	M 6-10	L 11+	Local	Trans-boundary		
Objective B: To protect, enhance and manage biodiversity and local landscape character	B1: Will the initiative help to protect any designated wildlife species or landscape areas?	Rochdale borough has two European sites, the South Pennine Moors and Rochdale Canal. The latter travels through the urban area for much of its length. There is a deficiency in good quality green space in the Borough.	+	+	+	✓		The value of the public realm in biodiversity terms has not been picked up. There is 'signposting' to specific guidance	Make reference to the value of the public realm
	B2: Will the initiative protect and enhance endangered species and habitats and provide opportunities for new habitat creation?		+	+	+	✓		'signposts' to other policy documents in respect of this matter	
	B3: Will it improve the amount and quality of, and access to, local green space?		++	++	++	✓		The document gives specific and strong guidance in respect of this issue	

Option 2 – Produce Supplementary Planning Guidance

SA Objective	Sub Questions	Current Picture	Impact (Yrs)			Scale		Supporting Evidence/ Secondary or Cumulative Effect	Suggested Changes/ Mitigation
			S 0-5	M 6-10	L 11+	Local	Trans-boundary		
Objective C: Contribute to the provision of cleaner, safer, greener communities	C1: Will the initiative protect or improve inland waters?	There was a decrease in river quality in the borough between 2004 to 2005 with 55.9% being Good in 2004 compared to 38.9% in 2005. However the remainder are all Fair. The borough has declared Air Quality Management Area in parts of the Borough.	+	+	+		✓	The initiative relates to the River Roch / Heybrook Corridor	
	C2: Will the initiative protect or enhance soils and/or land whilst promoting the re-use or regeneration of previously developed land?		?	?	?			The initiative promotes making better use of the land and the efficient use of land.	
	C3: Will the initiative protect or improve local air quality?		?	?	?			Re-ordering of land will have localised benefits. Traffic could potentially increase.	The 'air quality' section should be cross-referenced to sections concerning sustainable modes of transport
	C4: Will the initiative reduce exposure to high noise levels?		+	++	++	✓		The initiative will re-arrange uses rather than change the balance of uses. More modern uses are encouraged, and uses will be separated more.	

Option 2 – Produce Supplementary Planning Guidance									
SA Objective	Sub Questions	Current Picture	Impact (Yrs)			Scale		Supporting Evidence/ Secondary or Cumulative Effect	Suggested Changes/ Mitigation
			S 0-5	M 6-10	L 11+	Local	Trans-boundary		
Objective D: To ensure prudent use of natural resources and reduce waste	D1: Will the initiative encourage sustainable consumption, including water consumption?	Conditions on planning approvals are increasingly requiring higher levels of sustainability in consumption.	?	?	?			Signposting to other documents	
	D2: Will the initiative encourage re-using, recycling and/ or recovery?		?	?	?				
	D3: Will the initiative reduce waste generation?		?	?	?				

Option 2 – Produce Supplementary Planning Guidance

SA Objective	Sub Questions	Current Picture	Impact (Yrs)			Scale		Supporting Evidence/ Secondary or Cumulative Effect	Suggested Changes/ Mitigation
			S 0-5	M 6-10	L 11+	Local	Trans-boundary		
Objective E: To reduce the vulnerability to climate change and reduce the potential impacts of flooding	E1: Will the initiative help to mitigate greenhouse gases, particularly by maximising use of renewable energy or through energy efficiency?	Renewable energy installations are now beginning to be installed across the borough. New developments are required to take measures to ensure minimal risk of flooding.	?	?	?			Other relevant documents are signposted	Better cross-references to targets in Design Guides SPD
	E2: Will the initiative help to adapt to climate change, including the increased use of sustainable drainage and by promoting catchment wide approach to minimising flood risk?		+	+	+		✓	The impacts of this issue are identified	
	E3: Will the initiative address the social and economic as well as environmental impacts, of energy use?		?	?	?				More reference to the social and economic impacts of energy use

Option 2 – Produce Supplementary Planning Guidance

SA Objective	Sub Questions	Current Picture	Impact (Yrs)			Scale		Supporting Evidence/ Secondary or Cumulative Effect	Suggested Changes/ Mitigation
			S 0-5	M 6-10	L 11+	Local	Trans-boundary		
Objective F: To increase and improve access to public open spaces and improve the liveability of communities	F1: Will the initiative enhance the lives of ALL members of communities within its scope?	Access to quality open space in the Borough is currently poor.	++	++	++	✓		The initiative has strong guidance on this issue.	
	F2: Will the initiative encourage up-take of exercise opportunities?		++	++	++	✓		The initiative will lead to more accessible / better quality greenspace and will encourage cycling and walking.	
	F3: Will the initiative improve access to public open spaces including green spaces?		++	++	++	✓			

Option 2 – Produce Supplementary Planning Guidance

SA Objective	Sub Questions	Current Picture	Impact (Yrs)			Scale		Supporting Evidence/ Secondary or Cumulative Effect	Suggested Changes/ Mitigation
			S 0-5	M 6-10	L 11+	Local	Trans-boundary		
Objective G: To reduce the fear and occurrence of crime and disorder	G1: Will the initiative reduce the amount of litter, fly tipping or graffiti in local communities?	Rochdale has higher rates of crime than the regional average.	+	+	+	✓		Improvement of green space will allow better vigilance etc	
	G2: Will the initiative reduce crime and the fear of crime whilst offering opportunities for the rehabilitation of offenders?		+	+	+	✓		Better design will 'design out' crime; there is good guidance in the document on this issue. The document does not refer to the rehabilitation of offenders	

Option 2 – Produce Supplementary Planning Guidance

SA Objective	Sub Questions	Current Picture	Impact (Yrs)			Scale		Supporting Evidence/ Secondary or Cumulative Effect	Suggested Changes/ Mitigation
			S 0-5	M 6-10	L 11+	Local	Trans-boundary		
Objective H: To reduce the effect of traffic in the community	H1: Will the initiative reduce traffic congestion and improve safety for all road users?		?	?	?			The document refers to the reduction of conflict. There are strong aspirations for green travel, including pedestrian links to public transport and the town centre. However, it is generally weak on the issue of reducing congestion.	Strengthen wording in respect of lowering parking requirements. Seek more consensus at consultation stage
	H2: Will the initiative encourage walking, cycling and/ or travelling by public transport?		+	++	++	✓			
	H3: Will the initiative promote sustainable travel alternatives such as communication infrastructure which supports ideas of home working?		?	?	?				Cross-reference should be made to the relevant section of the Design Guides SPD
	H4: Will the initiative reduce unnecessary freight movements?		?	?	?				

Option 2 – Produce Supplementary Planning Guidance									
SA Objective	Sub Questions	Current Picture	Impact (Yrs)			Scale		Supporting Evidence/ Secondary or Cumulative Effect	Suggested Changes/ Mitigation
			S 0-5	M 6-10	L 11+	Local	Trans-boundary		
Objective I: To improve access to/ of local services and facilities within and beyond the immediate neighbourhood	I1: Will the initiative improve and ensure local accessibility of jobs, community goods and services as well as amenities?		++	++	++	✓		The document actively encourages mixed uses and facilities	
	I2: Will the initiative reduce the need to travel?		+	+	+		✓	The document introduces the potential for more local and better quality employment	

Option 2 – Produce Supplementary Planning Guidance

SA Objective	Sub Questions	Current Picture	Impact (Yrs)			Scale		Supporting Evidence/ Secondary or Cumulative Effect	Suggested Changes/ Mitigation
			S 0-5	M 6-10	L 11+	Local	Trans-boundary		
Objective J: To create an economy capable of sustainable growth through investment, innovation and entrepreneurship	J1: Will the initiative encourage innovation as well as research and development together with knowledge transfer?		?	?	?			This issue needs to be led through other strategies	
	J2: Will the initiative encourage the formation, survival and growth of sustainable enterprise schemes?		?	?	?			There is a focus on quality, but no specific guidance	Further investigation of this matter
	J3: Will the initiative support growth in key cities/ towns and/or areas remote from growth?		+	+	+	✓			

Option 2 – Produce Supplementary Planning Guidance

SA Objective	Sub Questions	Current Picture	Impact (Yrs)			Scale		Supporting Evidence/ Secondary or Cumulative Effect	Suggested Changes/ Mitigation
			S 0-5	M 6-10	L 11+	Local	Trans-boundary		
Objective K: To improve access to good quality, affordable and resource efficient housing	K1: Will the initiative contribute to high quality, well-designed living environments?		++	++	++				
	K2: Will the initiative deliver affordable housing with planned access to local services, amenities and employment?		+	+	+			Issue of access is more implicit than explicit	The access issue needs to be drawn out. Relevant paragraph should make reference to access to amenities and employment as well as services

Appendix 2: SA framework (Objectives, Supplementary Questions, Targets, Data and Trends)

Draft Rochdale SA Framework – integrating North West IAT

Theme	Previous Objective(s)	IAT Main Question	Draft Pride of Place (2007) Theme	New Objective	Sub-questions	Indicator(s)	Target	Baseline/Trend
Biodiversity/ Landscape	To maintain and enhance biodiversity, flora and fauna	Will the initiative protect, enhance and manage biodiversity and local landscape character?	Creating a cleaner, greener environment	To protect, enhance and manage biodiversity and local landscape character	Will the initiative help to protect any designated wildlife sites or landscape areas?	Change in areas and populations of biodiversity importance, including: (i) change in priority habitats and species; and (ii) change in areas designated for their intrinsic environmental value including international, national, regional, sub-regional or local significance.	BAP to inform	
	To maintain and enhance the quality of landscapes and townscapes				Will the initiative protect and enhance endangered species and habitats and provide opportunities for new habitat creation?			
					Will it improve the amount and quality of, and access to, local green space?	Open Space Audit to identify indicator		Open Space Audit to inform

Buildings – Heritage	To conserve and improve where appropriate the quality of the historic environment	Will the initiative protect places of historic, cultural and archaeological value?		To protect and enhance townscapes and places of historic, cultural and archaeological value	Will the initiative protect and sustainably manage designated heritage sites?	% listed buildings at risk % scheduled ancient monuments at risk	Target zero? Target zero?	4 (Buildings at Risk Survey 2004) Awaiting results of Scheduled Ancient Monuments at Risk Survey
	To maintain and enhance the quality of landscapes and townscapes				Will the initiative be based on high-quality design that respects local character and enhances local distinctiveness?	Design guides? Number/ extent of conservation areas	Target no loss?	13 Conservation areas, covering 11.28ha
					Will the initiative help to reduce the number of vacant buildings, through re-use as well as redevelopment?	Area of derelict land within local authority No. retail vacancies within Town Centres	Target reduction? GB average 9.13%	Rochdale TC 12.27% Heywood Middleton

Climate Change and Energy	To reduce vulnerability to climate change and reduce the potential impacts of flooding	Will the initiative develop or deliver local, regional and national policies to tackle climate change?	Creating a cleaner, greener environment	To reduce vulnerability to climate change and reduce the potential impacts of flooding	Will the initiative help to mitigate greenhouse gases?	Renewable energy capacity installed by type	Overall RSS target – 10% 2010, 15% 2015, 20% 2020	Up to 2005/06 (AMR) PV – 51,075 Kwh Wind – 1,752 Kwh (Scout Moor 65MW to be implemented 07) Solar Thermal - 60,040 Kwh
					Will the initiative help to adapt to climate change?	No. planning permissions granted contrary to advice of Environment Agency on flood defence	None	None (AMR)
					Will the initiative address the social and economic, as well as environmental impacts, of energy use?	No. of developments reaching BREAM/ SEAM standard Number of vulnerable households living in fuel poverty (LAA indicator)	Decrease from 15,394 to 13,661 (by 2010)	

Community	To reduce the fear and occurrence of crime and disorder	Will the initiative contribute to developing and maintaining sustainable communities ?	Improving community safety	To contribute to active, inclusive and safe communities	Will the initiative enhance the lives of ALL members of communities within its scope?			
					Will the initiative engage all members of the community in the development and delivery of the project / programme / plan?	% people who feel they can influence decisions affecting their local area (LAA)	New target to be set by LAA	Baseline still to be determined
					Will the initiative improve and ensure local accessibility of jobs, community goods and services as well as amenities?	Amount of new residential development within 30 mins public transport time of : areas of employment, a primary school, secondary school, and a major retail centre(s)		2005/6 AMR Areas of employment 100%; Primary School 100%; Secondary School 83.9%; Major retail centres 100%

					Will the initiative reduce crime, disorder and the fear of crime whilst offering opportunities for rehabilitation to offenders?	% domestic burglaries per 1000 population % of vehicle crimes per 1000 population % residents who feel the borough is a safe place to live (LAA indicator)	Reduce all by 26% from 03/04 to 2008 (Draft Pride of Place 2007) Increase % of citizens who feel the Borough is a safe place to live to 68% by March 2008 and 72% by March 2010. (LAA)	20.8% 21.2% (2005) 27%
Economy	To create an economy capable of sustainable growth through	Will the initiative encourage sustainable economic growth and	Increasing jobs and prosperity	To increase jobs and prosperity within and throughout	Will the initiative encourage innovation as well as research & development together with knowledge transfer?			

					Will the initiative encourage the formation, survival and growth of sustainable enterprise schemes?	Amount of floorspace developed for employment by type Losses of employment land in (i) employment/ regeneration areas and (ii) local authority area. (AMR)		2005/6 AMR B1 2975 sqm B2 874 sqm B8 2952 sqm Mixed 21,400 sqm (i) 0.4 ha (ii) 7.5 ha
					Will the initiative make linkages to ensure vacancies are accessible to all communities and locations especially disadvantaged areas?	Amount of floorspace developed for employment by type, in employment or regeneration areas. (AMR) No. Rochdale Borough residents securing employment on Kingsway (LAA)	545 Cumulative (2009/10 LAA)	2005/6 AMR 27, 665ha (100%) 0
					Will the initiative support growth in key cities/towns and/or areas remote from growth?	Amount of completed retail, office and leisure development in town centres (AMR)		2005/6 AMR B1 – 0% Leisure – 0% Retail -

Health and Well-being	None	Will the initiative improve health and/or improve access to health care in the region particularly in deprived areas?	Ensuring better health for all	Ensure better health for all	Will the initiative improve income levels in deprived areas?			
					Will the initiative encourage up-take of exercise opportunities?	% residential properties within 400m of a good quality natural green space, woodland, green space corridor or national cycle network/national trail. (LAA)	LAA target 37.2% (2009/10)	Currently 22.2% (LAA)
						% of rights of way footpaths easy to use (LAA)	50% (LAA)	65% (2009/10 LAA)
					Will the initiative protect mental health and promote wellbeing of communities, particularly those in deprived areas?	Amount of new residential development within 30min public transport time of: GP, hospital (AMR)		2005/6 AMR GP – 100% Hospital - 9.8%
Housing	None	Will the initiative improve access to good quality, affordable and resource efficient housing?	Ensuring better health for all	To improve access to good quality, affordable and resource efficient housing.	Will the initiative contribute to high quality, well-designed living environments?	Housing trajectory – Net number housing completions per year (AMR)	Current RSS – 240 Net Draft RSS – 400 Net	2005/6 AMR Net completions 04/05 – 58 05/06 – 350
					Will the initiative deliver affordable housing with planned access to local services, amenities and employment?	Affordable housing completions (AMR)		2005/6 AMR 04/05 – 23 05/06 – 71

Local Environmental Quality	To increase and improve access to public open spaces and improve the liveability of communities	Will the initiative contribute to the provision of cleaner, safer, greener communities ?	Creating a cleaner, greener environment	Contribute to cleaner and greener communities	Will the initiative reduce the amount of litter, flytipping or graffiti in local communities?	Environmental Quality BV199b - Graffiti (LAA)	12% 2009/10 (LAA)	19% (LAA)
					(additional Q) Will the initiative improve access to public open spaces?	Extent LEAP/ NEAP provision	% of play areas conforming to LEAP standard increases from 32% to 48% (LAA)	
						No. Local Nature Reserves and Country Parks	Retain/ increase?	3 LNRs
						% residential properties within 400m of a good quality natural green space, woodland, green space corridor or national cycle network/ national trail. (LAA)	LAA target 37.2% (2009/10)	Currently 22.2% (LAA)

	To improve air quality				Will the initiative protect or enhance soils and/or land whilst promoting the re-use or regeneration of previously developed land?	% new housing/ conversions on PDL (AMR) % employment floorspace on PDL (AMR)	RSS target 80%	2005/6 AMR 04/05 – 57.6% 05/06 – 79% 06/07 – 87% (BV completions)
	To improve water quality				Will the initiative protect or improve inland waters?	% rivers of good or fair quality	100%?	Envi Agency GQA 04/05 Good – 55.9% (04); 38.9% (05) Fair – 41.5% (04); 61.1% (05)
					Will the initiative protect or improve local air quality?	Levels of Air Quality (NO2) (LAA)	32.8 (LAA)	28 (2009/10 LAA)
					Will the initiative reduce exposure to high noise levels?	No. Noise complaints?		
Raw Materials - Waste	To ensure prudent use of natural resources	Will the initiative promote sustainable production?		To ensure prudent use of natural resources	Will the initiative encourage sustainable consumption?	% municipal waste landfilled (LAA)	57.7% (LAA 2009/10)	68.81% (LAA)

		Will the initiative ensure the sustainable management of waste?			Will the initiative promote sustainable production?	No. Businesses involved in envi management systems or accredited green business activities (LAA)	TBC (LAA)	45 (LAA)
					Will the initiative encourage re-using, recycling and/or recovery?	% municipal waste recycled (LAA)	31% (LAA 2009/10)	16.56% (LAA)
					Will the initiative reduce waste generation?	Amount of municipal waste arising and managed by type, and the percentage each management type represents of waste managed. (AMR)		2005/6 AMR 05/06 – 71,206 tonnes down 9% on 04/05. Household 86% Commercial 12% Garden 5% Bulky 7%
Skills and Behaviour	None	Will the initiative bring intermediate or higher levels skills into the current workforce or develop		Bring intermediate or higher levels skills into the current workforce or develop	Will the initiative support skills development important to growth for key regional sectors?	Increase number of adults gaining skills for life qualifications (LAA)	1320 (per yr to 09/10) LAA	1480 (04/05) LAA
					Will the initiative promote the take up of training and/or further education opportunities?	Increase number of working age adults with level 3 and above qualifications (LAA)	38.9% (09/10 LAA)	37.4% (04/05)

					Will the initiative promote sustainable living and/or working?	Home working?		
Transport	To reduce the effect of traffic in the community	Will the initiative reduce the need to travel or the distances needed to travel?		Reduce the need to travel or the distances needed to travel	Will the initiative reduce traffic congestion and improve safety for all road users?	No. green travel plans		
	To improve access to/of local services and facilities within and beyond the immediate neighbourhood				Will the initiative encourage walking, cycling and/or travelling by public transport?	Amount of new residential development within 30 mins public transport time of : a GP; a hospital, areas of employment, a primary school, secondary school, and a major retail centre(s) (AMR)		2005/06 AMR
					Will the initiative promote sustainable travel and alternatives such as communication infrastructure which supports ideas such as home working?			
	Will the initiative reduce unnecessary freight movements?							

Appendix 3: Scoping Report consultation comments summary

Section	Respondent	Summary of Comments	Response
		No comments were received	

Appendix 4: Most relevant UDP policies

The most relevant RUDP policies are listed below, the full wording of these policies can be found at:

www.rochdale.gov.uk/environment_and_planning/planning.aspx

- **Policy EC/3 – Mixed Employment Zones**

Limits development and change of use to certain categories, namely business, general industry, warehousing and distribution, motor trade, entertainment and shops in industrial premises. Other uses will not be permitted unless they are ancillary and complimentary or if the development forms part of a wider regeneration proposal supported by the Council, within the regeneration priority areas defined by policy G/R/1, and a use other than those normally permitted would be more appropriate to achieving the local and strategic objectives of the regeneration programme.

- **Policy G/H/1 – Housing**

In providing for new housing, emphasis will be placed on making efficient use of previously developed sites and existing buildings within the urban area. This will include promoting higher densities in sustainable locations and maintaining the quality of the residential environment through good design. The plan will also ensure the provision of a variety of housing in terms of type, size and affordability to meet the needs of all sectors of the local community.

- **Policy H/6 – Provision of Recreational Open Space in New Housing**

Requires new housing developments to make adequate provision for recreational open space by applying a standard of 2.1 hectares per 1000 population.

- **Policy H/7 – Affordable Housing**

All new housing developments will be required to provide an element of affordable housing on site.

- **Policy G/R/1 – Physical Regeneration**

The Council will promote and carry out, in partnership with private and public agencies, measures that support physical and economic regeneration and improve the quality of life for local communities.

- **Policy G/CF/1 – Community Facilities and Public Services**

Proposals that improve the quality, range and distribution of community facilities within the Borough will be permitted provided they have no

unacceptable impact on the quality of the local environment and are accessible to the communities they are intended to serve.

- **Policy CF/2 – General Criteria for the Development of Local Community and Health Facilities**

Proposals for new and improved local community and health facilities will be permitted and supported, subject to certain criteria in terms of accessibility and impact upon amenities and traffic generation.

- **Policy G/8 – Greenspace Corridors**

Greenspace Corridors will be protected. Generally, only developments which will enhance their recreational, ecological or landscape and amenity value will be permitted.

- **Policy G/A/1 - Accessibility**

The Council will seek to facilitate accessibility for all by integrating land-use development and transport, reducing the need to travel and

- **Policy BE/2 – Design Criteria for New Development**

Sets out the general design principles for all new developments, including compatibility with surroundings.

- **Policy EM/7 – Development and Flood Risk**

Development will not be permitted in areas identified as flood plains, or other areas where development could contribute to increased flood risk, unless an appropriate flood risk assessment has been carried out and certain other criteria, such as use of appropriate sustainable drainage systems and protection of flood defences, are met.

- **Policy EM/13 – Energy Efficiency and New Development**

Development proposals which include measures to conserve and assist the efficient use of energy will be supported where this can be successfully incorporated into the design and layout, and where there are no adverse impacts on the amenity of the surrounding area (e.g. by virtue of visual impact, pollution and environmental disturbance).

Policy NE/3 – Biodiversity and Development

The effect of land use changes on existing features, species and habitats of ecological value will be taken into account. Any development should seek to retain such features and incorporate them into the development.

Appendix 5: Habitats Directive screening opinion

Screening Opinion on the Impact of the Rochdale MBC East Central Rochdale Area Framework Supplementary Planning Document on the South Pennine Moors Special Area of Conservation (SAC) and Special Protection Area (SPA)

November 2007

Prepared by

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(The SPD is referred to as 'the Plan')

The implementation of a supplementary planning document concerned with the development of East Central Rochdale will not cause significant harm to the special interests of any European protected sites.

No further screening or assessment under the terms of the European Habitats Directive is therefore considered necessary.

Appendix 6: Location of documentation and comments forms

The consultation period for the SPD and the Draft Sustainability Appraisal is between **10th March 2008 and 14th April 2008**. Comments on the documents can be made by:

- Using the on-line response form
http://www.rochdale.gov.uk/council_and_democracy/consultations.aspx
- E-mailing strategic.planning@rochdale.gov.uk giving your name and address
- Writing to Strategic Planning, Floor 2, Telegraph House, Baillie Street, Rochdale, OL16 1JH

The draft East Central Rochdale Area Framework Supplementary Planning Document, and the Sustainability Appraisal and other documents are available for inspection:

- On the Council's website
http://www.rochdale.gov.uk/council_and_democracy/consultations.aspx
- All the Rochdale Borough Libraries
- At some of the Community Centres (Bangladesh Association & Community Centre, Kashmir Youth Centre, Meadowfield Community Centre, Wardle & Smallbridge Community Centre, Wardleworth Community Centre and Wardleworth Womens Welfare Ass.
- All Council Information Points
- Planning Reception, Floor 1, Telegraph House, Baillie Street, Rochdale (8.45am-4.45pm)

For more information or a Freepost response form phone Strategic Planning on Tel: 01706 924373 or email
strategic.planning@rochdale.gov.uk

Comments need to reach us by 14th April 2008